



DEPARTMENT OF PARKS AND RECREATION  
GUAM HISTORIC RESOURCES DIVISION (GHRD)  
(STATE HISTORIC PRESERVATION OFFICE)  
[www.historicguam.org](http://www.historicguam.org)

**FOR DPR-GHRD STAFF USE ONLY**

RC and/or HPF Project No.: \_\_\_\_\_  
Date GHPI # Requested/By: \_\_\_\_\_  
Date GHPI # Issued / By: \_\_\_\_\_  
Date Entered in GIS Dbase: \_\_\_\_\_ Staff: \_\_\_\_\_  
Report: MS\_\_\_\_ AB\_\_\_\_ Draft\_\_\_\_ Final\_\_\_\_  
Final Report Tag: \_\_\_\_\_

**GUAM HISTORIC PROPERTIES INVENTORY**  
**GHPI DATA FORM**

*Complete all the following sections of this data form, print neatly, or complete on MS Word. Use continuation sheets if needed; indicate section and item no. on continuation sheets. Forms must be signed when completed.*

**A. IDENTIFICATION**

1. Date: 7/31/2014
2. Guam Historic Properties Inventory Number: **66** - \_\_\_\_\_ - \_\_\_\_\_  
*This number is assigned by DPR-GHRD GuamSHPO (Quadrangle) (Greater than 1300)*
- 3a. Historic Property Name (as assigned or concurred by GHRD-DPR): Old Agat Cemetery
- 3b. Local and/or Traditional Place Name/s of Property: n/a
- 3c. Other Property Name/s: n/a
4. Type of survey relating to Identification and Evaluation: ☒ Reconnaissance ☐ Intensive  
☐ Inventory ☐ Windshield. Indicate other types of survey: ☐ Data Recovery  
☐ Other: \_\_\_\_\_

**B. LOCATION**

- 5a. Place an **X** below in the appropriate USGS Topographic Map 1:24,000 series where the property is located.  
       Hagåtña (1) ☒ Agat (2)        Apra Harbor (3)        Dededo (4)        Inarajan (5)  
       Merizo (6)        Pati Point (7)        Ritidian (8)        Talofofo (9)
- 5b. **ATTACH MAP:** Indicate on USGS Topographical map where property is located.
6. Municipality. Place an **X** below on which the Property is located in the Municipality of:  
       Agana Heights ☒ Agat        Asan-Maina        Barrigada        Chalan Pago-Ordot        Dededo  
       Hagåtña        Inarajan        Mangilao        Merizo        Mongmong-Toto-Maite        Piti        Santa  
       Rita        Talofofo        Tamuning        Umatac        Sinajana        Yigo        Yona        Other: \_\_\_\_\_
7. Lot Number/s: none listed
8. Total size of Property: indicate acres, hectares, square meters: Acres 0.3 ; Hectares 0.12 ;  
Square Meters 1214 .

**C. PROPERTY OWNER/S**

- D. U.T.M COORDINATES, APPROXIMATE CENTER POINT: Zone 55**

- ### E. CONDITION OF PROPERTY / CURRENT USE

18. Current Use of Property (check all appropriate):    Government    Hospital / Clinic    School  
 \_\_Communications Facility    Habitation    \_\_Tool-making    \_\_Social / Meeting Hall    Warehouse  
 Storage    ☒ Other-specify Cemetery

## F. HISTORIC CONTEXT

19. The Historic Context of this Property is best classified as (check one or more):

- ☐ 1500-1000 B.C.E., Early Pre-Latte Period
- ☐ 1000-500 B.C.E., Middle Pre-Latte Period
- ☐ 500 B.C.E. – 500 C.E., Late Pre-Latte Period
- ☐ 500-800 C.E., Transitional
- ☐ 800-1100 C.E., Early-Latte Period
- ☐ 1100-1350 C.E., Mid-Latte Period
- ☐ 1350-1521 C.E., Late Latte Period
- ☐ 1521 – 1668 C.E., Pre-Colonial European Trade Period
- ☐ 1668 – 1700 C.E., Spanish Missionization Period / Chamorro Spanish Wars
- ☐ 1700 – 1898 C.E., Spanish Colonial Period
- ☐ 1898 – 1941 C.E., First American Territorial Period
- ☒ 1941 – 1944 C.E., World War II / Japanese Military Occupation
- ☒ 1944 – 1950 C.E., Post-World War II / Second American Territorial Period
- ☐ 1950 C.E.- Present, Organic Act / Home Rule / Economic Development Period

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## G. CULTURAL RESOURCE CLASSIFICATION

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The term “cultural resources” is broadly defined to include cultural uses of the natural environment, religious and sacred sites, places of traditional cultural importance, historic and archaeological locations and objects, and historic objects and documents to which a group of people attach traditional and cultural importance and value.

20. The Use of this Property can be described best as a place that contains or is valued as a:

- ☐ Natural Resources    ☒ Historical Resources    ☐ Archaeological Resources    ☐ Religious Site  
☐ Sacred Site    ☐ Place of Traditional Cultural    ☒ Other (explain): \_\_\_\_\_

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## H. PROPERTY CLASSIFICATION

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21. This property or site can be best classified as (check one box).

☒ Site

*A site can be the location of a significant event, a prehistoric occupation or activity, or a building or structure, whether standing, ruined, or vanished, where the location itself possesses historic, cultural, or archaeological value regardless of the value of any existing structure.*

☐ District

*A district possesses a significant concentration, linkage, or continuity of sites, buildings, structures, or objects united historically or aesthetically by plan or physical development.*

☐ Building

*A building such as a house, church, hotel, court house, jail, etc., created principally to shelter any form of human activity.*

☐ Structure

*A functional construction made for purposes other than creating shelter, such as a bridge.*

☐ Object

*Objects are relatively small and movable; they include artifacts associated with a specific setting or environment.*

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## **I. DOCUMENTS REQUIRED**

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22. ATTACH / INCLUDE ALL ITEMS (✓) BELOW WITH THIS DATA FORM:

- ✓ USGS Topography Map (Section.B.4b. above). Use 1:24,000 series. Photocopy the vicinity of where the property is located on an 8.5 x 11 sheet of paper. Clearly identify the location of this property on this map.
- ✓ Drawing or Sketch. Provide a measured drawing or sketch of this property on an 8.5 x 11 paper.
- ✓ Photographs. Place 2 photographs on one 8.5 x 11 sheet. Clearly identify each photo at the bottom of the photo.
- ✓ Digital / Electronic copy of the GHPI documentation and SHAPE FILES.
- ✓ Other Documents may include newspaper clippings, articles, sections from a book or magazine, maps, survey report descriptions, letters, etc.

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## **J. DESCRIPTION, STATEMENT OF SIGNIFICANCE, DISPOSITION RECOMMENDATION**

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23. Provide a description of the property. State if the property is potentially eligible for listing on the Guam Register and/or National Register. If the property is currently listed on either one or both registers, recommend what appropriate action to take if there is potential danger that the property will be vandalized, looted, damaged, destroyed, etc.

The Old Agat Cemetery was established in 1946 and encompasses approximately 0.3 acres adjacent to the Agat shoreline on the west side of Route 2, approximately one mile north of Mount Carmel Cemetery. Based on the earliest legibly dated headstone, the Old Agat Cemetery was established at least as early as 1889, although the dates are not discernible on many of the grave markers. The most recent interment was in 1997, making for a total of 43 graves in the cemetery. Most of the grave markers consist of square, carved-stone slabs topped with a Christian cross, although some are vertical-arched types. Most are painted white. In some cases, the names of the deceased and birth and death dates are painted in black on the crosses, probably because the carved information is now unreadable. The Old Agat Cemetery is unlike the Mount Carmel Cemetery in that its interments are directly in the ground. At Mount Carmel, many of the graves are stacked above ground.

According to an email communication with the current mayor of Agat, Carole Tayama, the cemetery contains the remains of residents from Agat who were slaughtered by Japanese troops during the Fena Caves Massacre in World War II. A memorial service for the event is held at the Old Agat Cemetery each year. One of the grave markers is for Vicente Munoz Borja who died on July 21, 1944 during the massacre. According to former Agat Mayor Tony Babauta, the cemetery also contains the remains of residents from Agat who died during the forced internment of Chamorro civilians at Manenggon Concentration Camp in Yona. Babauta indicated that the largest grave marker near the center of the cemetery contains a mass burial of these remains.

### **Significance Evaluation**

The Old Agat Cemetery is associated with important World War II events, namely the Fena Caves Massacre and internment of Chamorro civilians at Manenggon Concentration Camp. It also represents a traditional cemetery that provides an important link for Chamorro families in Agat to their early twentieth-century ancestors. Although cemeteries are generally not considered for NRHP eligibility, the Old Agat Cemetery clearly meets the requirements of National Register Criteria Consideration D for

its association with historic events. According to NPS guidance, cemeteries may be eligible if associated with historic events including specific important events or general events that illustrate broad patterns. The Old Agat Cemetery's direct association with Fena Caves Massacre and the internment of Chamorro civilians at Manenggon Concentration Camp, two very pivotal events in local and regional history, gives it significance under National Register Criteria Consideration D.

The period of significance for the cemetery is 1889 (or earlier) to 1964. In total, there are 36 contributing grave markers, including 16 with legible dates and another 20 without legible dates but which, stylistically, are presumed to date to the period of significance. There are also an indeterminate number of unmarked graves that are potentially contributing features. Seven graves are less than 50 years old and are considered non-contributing features.

Although World War II events and past typhoons affected individual above-ground gravestones, the small cemetery retains its physical integrity and conveys a sense of timelessness through its natural surroundings. Despite painting and reconstruction of some grave markers, the cemetery retains good integrity of construction, materials, design, and feeling.

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**K. FORM PREPARED BY**

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24. Indicate Name/Title/Phone Numbers/Email Address of Individual Completing this Data Form:  
Cacilie Craft, Project Manager / (671) 488-2005 / ccraft@garciaandassociates.com

25. Representing what company? Indicate Company Name/Mailing Address/Physical Address/Email:  
Garcia and Associates (GANDA) / 800 Pale San Vitores Ave., H-302, Tamuning, Guam 96913

26. Sign and Date:  26 September 2014

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**L. FOR DPR-GHRD OFFICE STAFF USE**

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27a. Review Started On (Date): \_\_\_\_\_ By (Print name and initial): \_\_\_\_\_

27b. Review Completed On: \_\_\_\_\_ By (Print name and initial): \_\_\_\_\_

28. Documentation Adequate? ☐ Yes ☐ No, if no indicate what is needed, lacking, pending, missing, etc., include overall comments: \_\_\_\_\_

29. GHPI Data Form and Supplemental Documentation ACCEPTED BY (Print Name/Sign/Date):  
\_\_\_\_\_

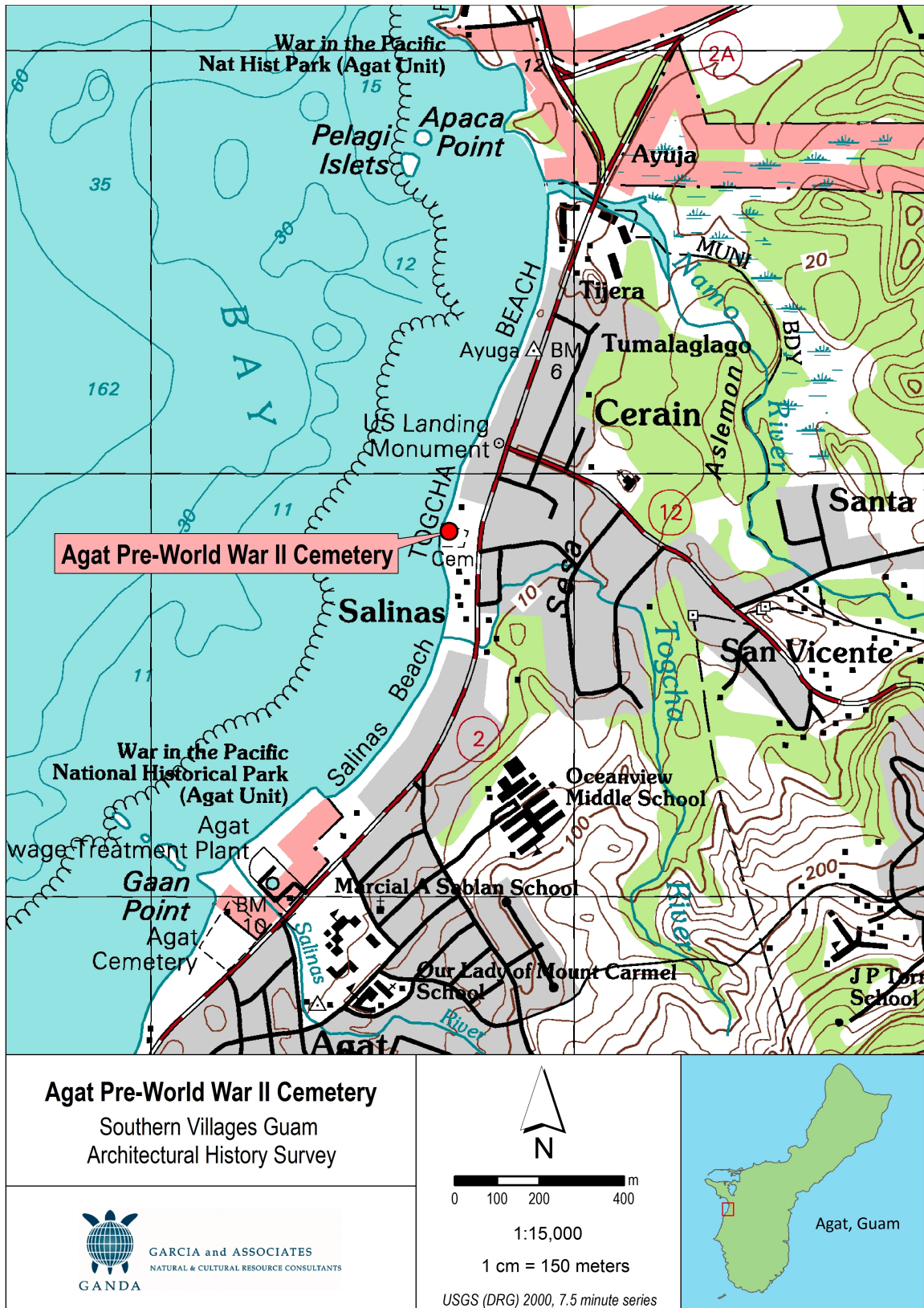


Figure 1. Location of Old Agat Cemetery on USGS 7.5 minute series.



**Figure 2. Old Agat Cemetery, facing northwest.**



**Figure 3. Old Agat Cemetery, facing south.**